HOUSE No. 2802

By Mr. Walsh of Boston, petition of Brian P. Wallace and John A. Hart, Jr., for legislation to establish a state ssociation for settlement houses and neighborhood centers. Children and Families.

The Commonwealth of Massachusetts

In the Year Two Thousand and Five.

AN ACT ESTABLISHING A STATE ASSOCIATION FOR SETTLEMENT HOUSES AND NEIGHBORHOOD CENTERS.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 CHAPTER 23C. 2 STATE ASSOCIATION FOR SETTLEMENT HOUSES 3 AND NEIGHBORHOOD CENTERS.

3 4 Section 1. The Central Court finds that public policy experts and state and local agencies have been searching for a model of service delivery that will insure programmatically effective and cost-effective delivery of services to families and neighborhoods, and that the emerging consensus is that the best models provide comprehensive, coordinated neighborhood-based and family-10 focused services. The General Court further finds that the commonwealth's existing network of settlement houses can contribute 12 to providing these comprehensive, coordinated neighborhoodbased and family focused services in a cost-effective manner, and 14 that the capacity of these settlement houses to provide and 15 enhance these services can be increased if the settlement houses 16 are provided with additional resources to implement greater neighborhood outreach, to direct individuals and family members 18 to appropriate settlement and community-based resources, to 19 monitor the progress of these individuals, and to plan and coordi-20 nate intra-agency and community services so that community resi-21 dents have easy access to a range of services that respond to the

22 varied and often multiple needs of individuals and families.

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23 It is the express intent of the General Court to increase funds 24 available to settlement houses for the purpose of providing a com-25 prehensive range of services to the residents of the neighborhoods 26 they serve and that the funds provided pursuant to this chapter will be complemented by privately-raised contributions to the settlement houses for the program services funded pursuant to this 29 chapter. The General Court does not intend that these funds be 30 used as a substitute for any funds currently available from federal, state, or local sources for the provision of neighborhood-based 32 service delivery programs provided by settlement houses.

33 Section 2. Definitions. As used in this chapter the following 34 words and terms shall have the following meanings:—

35 "Program Services", may include, but are not limited to, several of the following services: 36

- (a) early childhood services, including child care, child devel-38 opment services, early childhood education, early intervention, health information and referral for pre-school children and child welfare services including programs designed to prevent child abuse and neglect;
- (b) youth services, including teen centers and school-age pro-43 grams which provide recreation, homework assistance, prepara-44 tion for employment, counseling and meals;
- 45 (c) education programs, including remedial education, tutoring, 46 homework assistance, General Education Development (GED), 47 family literacy and English language training;
- 48 (d) family programs, including home management, parent aid 49 homemaker services, food pantries, parenting skills training, teen parent services and programs for seniors;
 - (e) arts and cultural activities;
- 52 (f) employment progress, including summer youth employment apprentice programs, job training programs and displaced home-54 maker programs;
- 55 (g) case management including family counseling, crisis counseling, group and individual counseling;
 - (h) emergency response systems for crisis situations;
- 58 "Secretary", secretary of human services.
- 59 "Settlement House", an independent, voluntary, not-for-profit 60 organization engaged in community work and social services delivery in a defined neighborhood in a city or town of the com-

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- 62 monwealth which provides comprehensive, coordinated, family-
- 63 focused, multi-generational human services such as child care,
- 64 employment training, housing assistance counseling, youth devel-
- 65 opment, educational services, senior services, and arts and cultural
- activities, based on the needs of the neighborhood or neighbor-
- hoods served and which:
 - (a) has been incorporated for at least 30 years;
 - (b) is qualified as a tax-exempt organization pursuant to section 501(c)(3) of the Internal Revenue code;
- (c) provides services to all those who live in the neighborhood or neighborhoods served without regard to race, creed, religious 72 practice, color, sex, age, national origin, economic status, disability or affectional preference;
- 75 (d) has an independent, autonomous board of directors, which 76 meets at regular intervals, has full authority over the policies and operations of the organization, and the membership of which 78 includes more that fifty percent community residents;
- (e) employs appropriate staff including a position of chief exec-80 utive officer:
 - (f) has a budget which is adopted on an annual basis by the board of directors, utilizes an accepted accounting system and has prepared an annual fiscal audit by a certified public accountant not connected with the organization; and
- (g) can demonstrate that one of its primary purposes is to 86 improve and expand the relationships among groups of different cultural, economic, religious, and social groups in the community through a variety of individual, group, and inter-group activities.
- Section 3. (1) The Secretary is hereby authorized to issue grants 90 for the purpose of enhancing and coordinating activities and programs, expanding programs to serve more individuals and fami-92 lies, and promoting inter-agency coordination with other neighborhood organizations offering complementary services.
- 94 (2) Funds awarded to settlement houses pursuant to the provi-95 sions of sub-section one of this section shall be used to supplement and not to supplant other federal, state, or local funds.
- 97 (3) The secretary shall issue requests for applications to all set-98 tlement houses in the commonwealth and shall specify that applications include a description of the nature of the services to be 100 provided, a discussion of the relatedness of the services to the pur-

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- 101 pose of the settlement house as defined in section one of this 102 chapter and an estimate of the number and composition of clients 103 to be served. Such applications may include a discussion of plans 104 to develop or enhance outreach services to individual and fami-105 lies, institute or augment assessments of individual and family 106 needs, coordinate services, develop links with neighborhood orga-107 nizations, develop employment initiatives, mentoring programs 108 and other cooperative programs with unions, neighborhood busi-109 nesses, and community corporations, and identify sources of pri-110 vate funding. Such applications shall also include at least the 111 following:
- 112 (a) appropriate accounting and fiscal control procedures that 113 assure that funds are expended in accordance with this chapter, 114 including the filing of an annual financial statement by each 115 provider; and
- 116 (b) appropriate written records regarding the number of individ-117 uals and families served and the type and extent of services rendered by the settlement house. 118
- (4) The secretary shall solicit and select applications for the 120 provision of programs and services funded pursuant to this 121 chapter. It is necessary that settlement houses receiving funding 122 pursuant to this chapter demonstrate a plan to raise one dollar for 123 each two dollars of state grants received. Subsequent year funding may be adjusted to reflect prior years' experience.
- (5) The secretary may issue a request for applications to the 125 126 extent finds are available on a multi-year basis.
- (6) The secretary shall make grants subject to appropriations of 127 128 up to one hundred thousand dollars to settlement houses following approval of an acceptable plan submitted pursuant to the request 130 for applications.